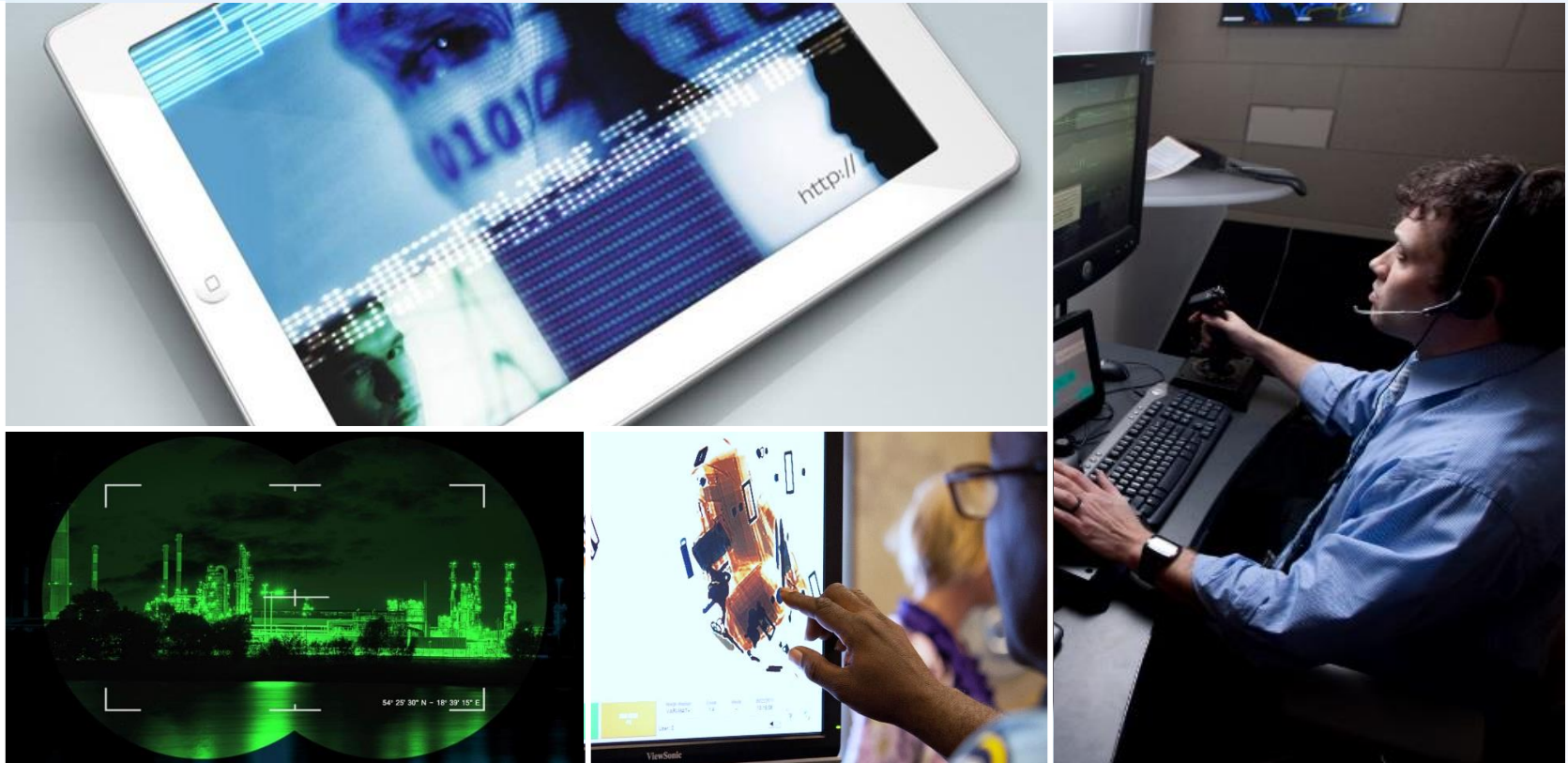


# Responsible Use of GPS for Critical Infrastructure



**Kevin M. Skey - [skey@mitre.org](mailto:skey@mitre.org)**

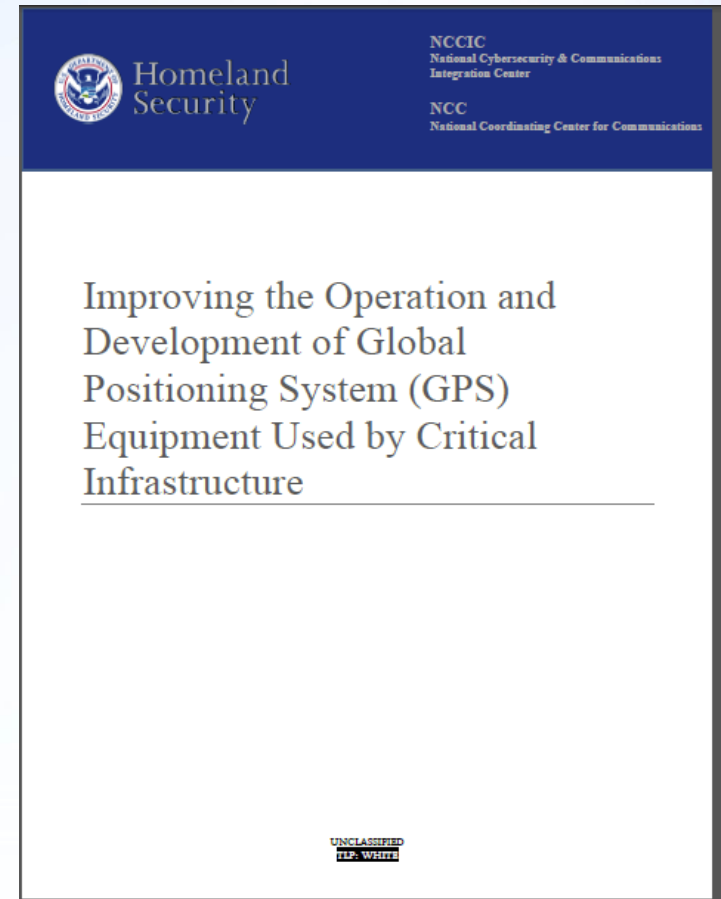
**Homeland Security Systems Engineering and Development Institute**

**6 December 2017**

Approved for Public Release; Distribution Unlimited.  
Case Number 17-4410 / DHS reference number 17-J-00100-01

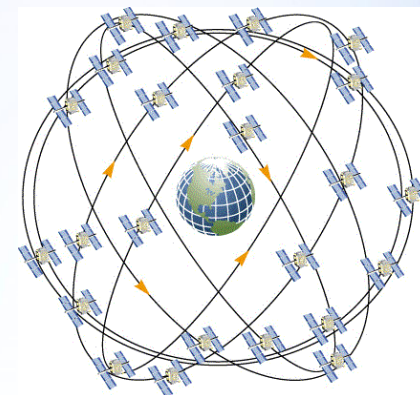
# Introduction

- **This discussion focuses on methods for increasing resilience of business operations reliant upon the civil GPS service by improving receivers and equipment installed in fixed infrastructure applications**
  - Based on DHS best practices recommendations
- **Generally, for...**
  - Receiver developers
  - Product and system integrators
  - End user

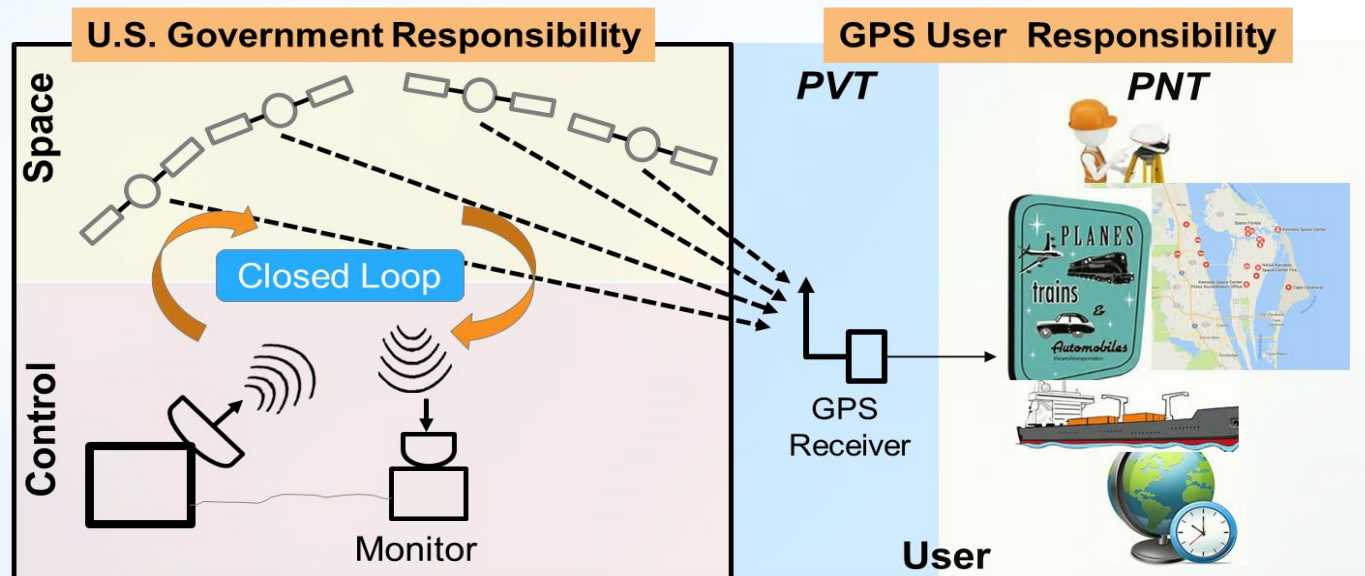


# GPS System Overview

- **1 Nov 2017: 31 operating satellites with 35 in orbit**
  - 24 for baseline configuration
- **Orbital altitudes 20,200 km—medium earth orbit (MEO)**
- **4 open civil broadcast signals – L1 C/A, L2C, L5, L1C**
- **Satellites transmit navigation data (Ephemeris & Almanac) required for a receiver to calculate Position, Velocity and Time (PVT) – The user decides how best to use PVT for Position, Navigation and Time (PNT)**



<https://www.gps.gov>



## GPS: The Good and The Bad

- **Civil GPS is the most ubiquitous, stable and highly adopted service for Position, Navigation and Time (PNT)**
  - Open signal broadcast -> **Free and No Authentication needed**
  - Open standard -> **Clear Understanding of System & Interoperability**
  - Efficient use of Spectrum -> **Single Freq, Power below the noise floor**
- **However, these positive attributes increase the fragility of a receiver making it susceptible to unintentional and intentional disruption**
  - It wasn't always this way...

# How Did We Get Here for PNT?



| 20 <sup>th</sup> Century Perspective                         | 21 <sup>st</sup> Century Perspective  |
|--|---|
| GPS is like the Internet-- wonderful technology, nice people | GPS is like the Internet-- wonderful technology, threats abound             |
| GPS satellites are scarce, so receivers must be promiscuous  | Since threats to GPS abound, so receivers must be robust and discriminating |
| GPS receivers are radios                                     | GPS receivers are networked computers with a wireless access point          |

**Need to Implement Best Practices -> Yielding 21<sup>st</sup> Century Equipment, Installations, and Operation to Address 21<sup>st</sup> Century Requirements and Threats**

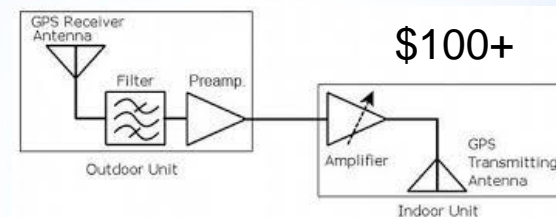


# Threat Classes

- **Interference/jamming** - RF waveforms whose dominant effect is raise the effective noise floor in the receiver processing, denying, disrupting, or degrading the target receiver's ability to process desired signals
- **Measurement spoofing** - RF waveforms that mimic the true GPS signals to cause the target receiver to produce incorrect measurements of time of arrival or frequency of arrival or their rates of change
- **Data spoofing** - introduces incorrect digital data to the target receiver, for its use in processing of signals and the calculation of position, velocity, and time (PVT)
- **Effects** - can be instantaneous or delayed, and the effects can last as long as the spoofing is present, or longer.
- **Some attacks involve a combination of jamming and spoofing**



\$500+



\$100+



\$1K+



\$200K+

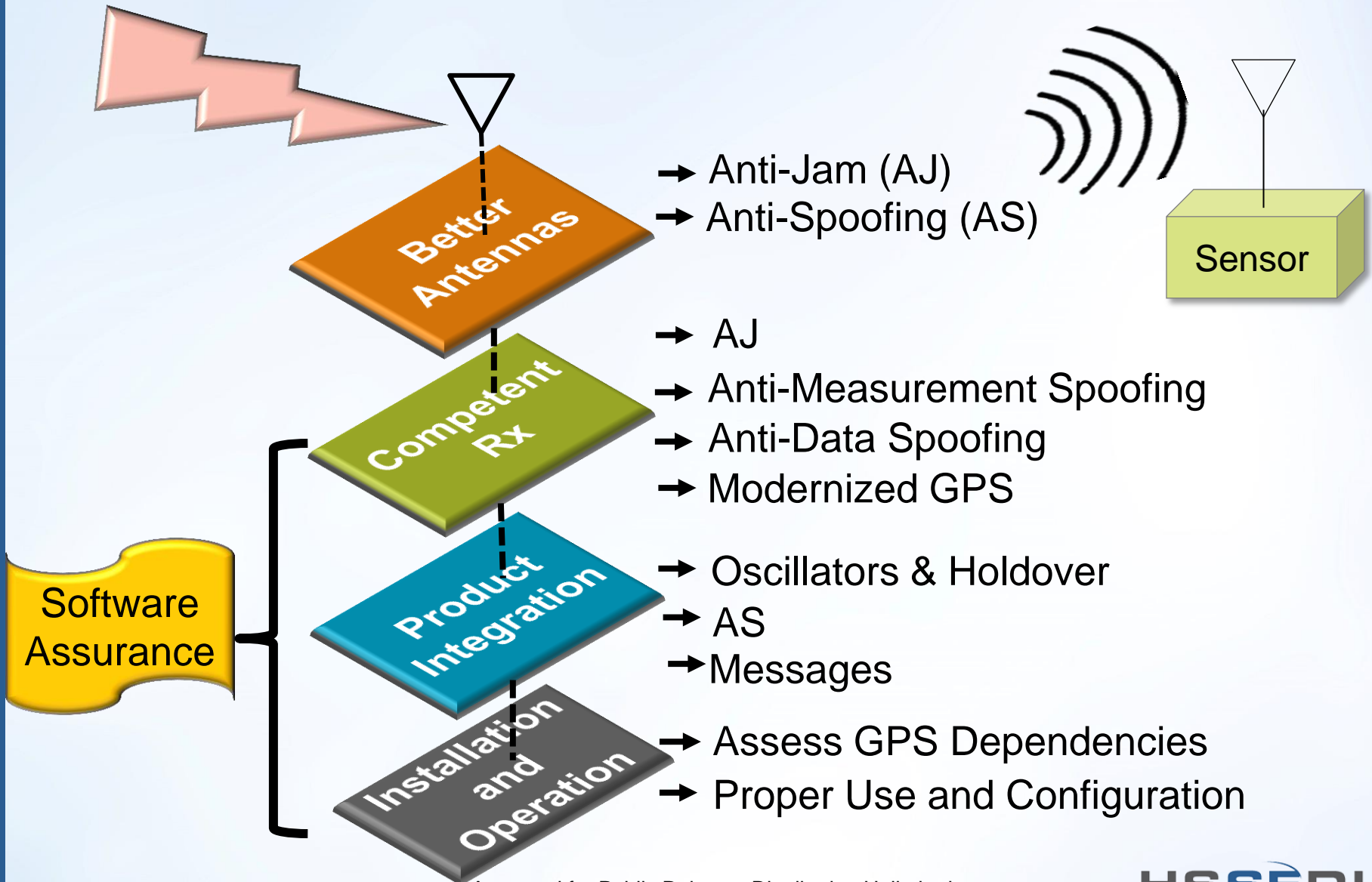
# Need for Resiliency – Risk Management (RM)

- From Presidential Policy Directive (PPD-21):** The term "**resilience**" means the ability to prepare for and adapt to changing conditions and withstand and recover rapidly from disruptions. Resilience includes the ability to withstand and recover from deliberate attacks, accidents, or naturally occurring threats or incidents

*<https://www.dhs.gov/what-security-and-resilience>*

| PPD-21 RM Examples                             | PNT Specific RM Examples  |
|--|---|
| Developing a business continuity plan          | Operations contingency planning – practices and procedures for GPS disruptions                                |
| Having a generator for back-up power           | Alternate PNT sources – Clocks, inertial, GNSS, vision-aided, communication systems, RADAR, compass, etc.     |
| Using building materials that are more durable | Antennas, protection algorithms, security engineering (IA), Cyber protections, adaptable system architectures |

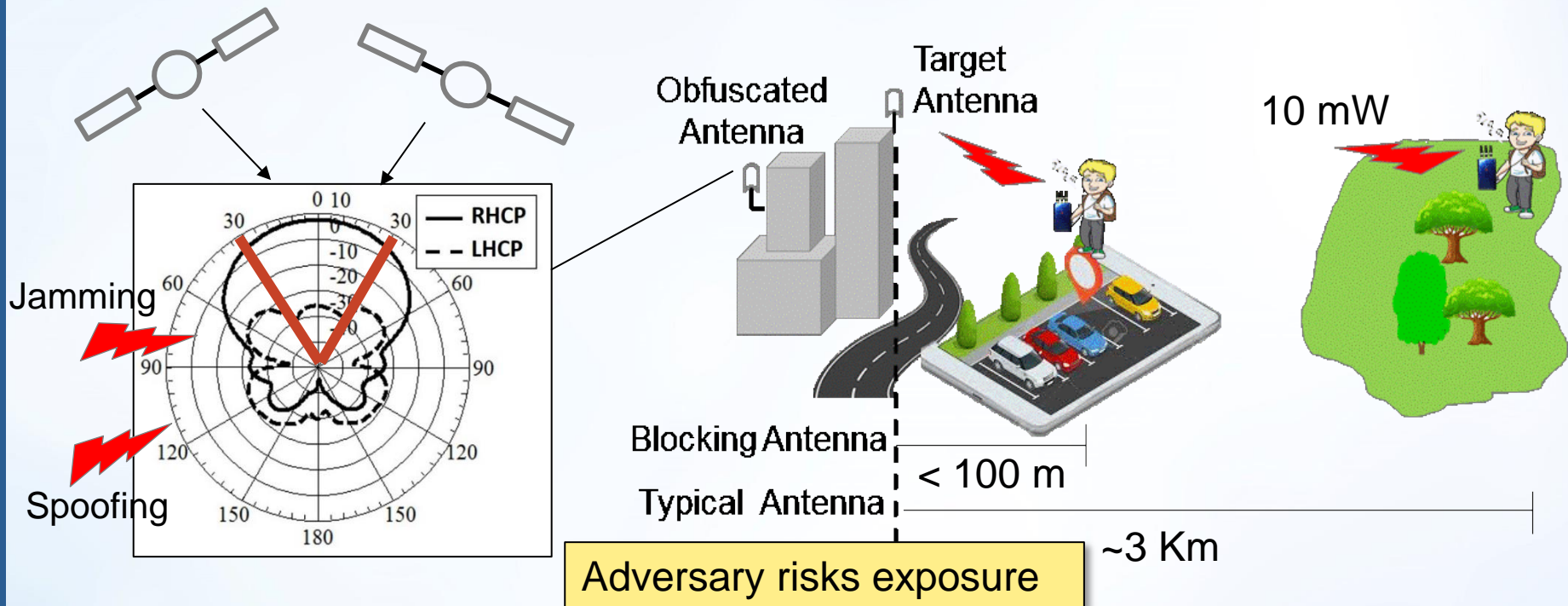
# GPS Timing Receiver Defense-in-Depth Strategy





# Blocking Antenna for Timing Applications

- Threats assumed to be below antenna
- Blocking antenna reduces threat effectiveness by attenuating signals at or below horizon by > 30 dB with ~60° beam
- Forces adversary to either get closer or use bigger transmitter for more power



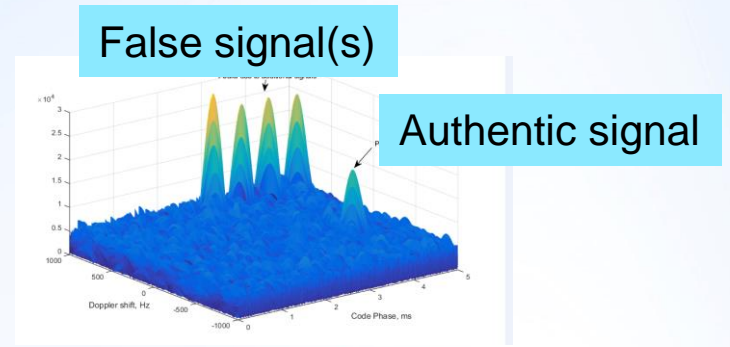
# Competent Receiver: Enhanced Anti-Jam

- **Interference and Jamming - most common threat to a GPS Rx**
  - In many cases, will appear as a raised noise floor
  - Prevents a GPS Rx from acquiring and tracking signals
- **Receiver developers should:**
  - Ensure analog filtering is adequate to reject out-of-band interference for unintentional events
  - Use enhanced digital filtering techniques for in-band interference/jamming
  - Use high sensitivity techniques for acquisition
  - Use robust tracking loop techniques applicable to stationary receivers
- **Receivers should also include monitoring for significant changes in RF power**
  - Can be an indicator of a spoofing attack as a false signal typically transmits a higher signal power than the GPS satellites

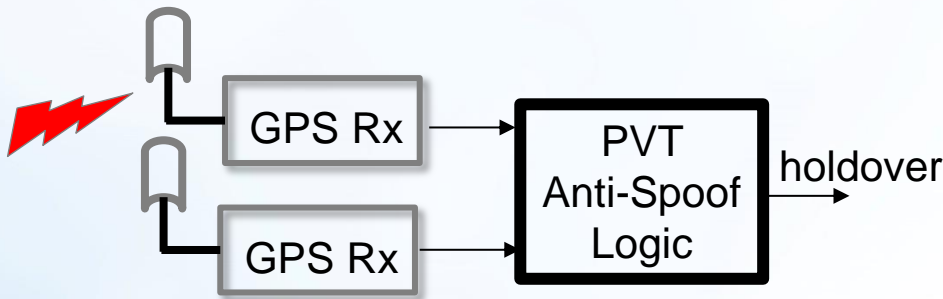


# Competent Receiver: Anti-Measurement Spoofing

- A receiver needs the ability to accurately discriminate between authentic and false signals
  - Detection: repeater vs. signal generator
  - Mitigation: signal selection and denial
  
- Multiple detectors should be implemented
  - Detection algorithm type depends on access to receiver processing stage observables: Measurement, PVT
  
- Mitigation for timing receiver can leverage clock holdover when GPS is declared to be invalid

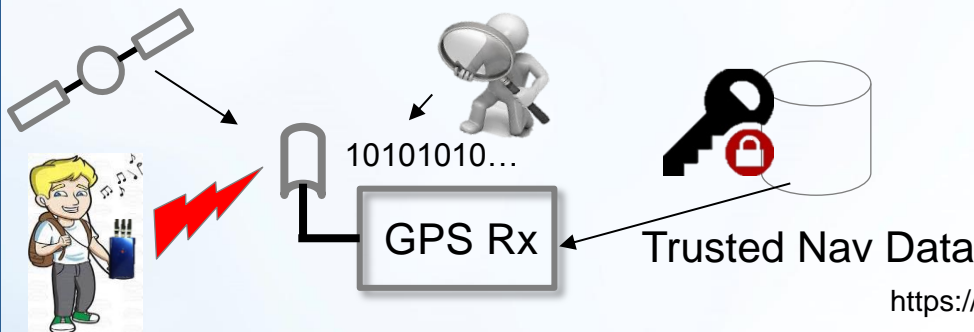


| Category           | Weight | Detector                              | Description  | Threat Class         |                      |               |
|--------------------|--------|---------------------------------------|--|----------------------|----------------------|---------------|
|                    |        |                                       |  | Interference/Jamming | Measurement Spoofing | Data Spoofing |
| Receiver Detection | Med    | AGC monitoring                        | Monitor the receiver's AGC level. If the AGC indicates additional power in band, it could be jamming or measurement anomaly  | X                    | X                    |               |
|                    | Med    | C/N0 monitoring                       | A signal with too high of a C/N0 indicates possible measurement anomaly; All signals consistently low C/N0 indicates jamming;  | X                    | X                    |               |
|                    | High   | Stationary position monitor           | For stationary receivers the reported position should not deviate more than a pre-defined distance. If the position deviates, this may indicate measurement anomaly, but could also be multipath.                |                      | X                    |               |
|                    | High   | Dual antenna position monitor         | Monitor for the difference in reported position by each of two receivers whose antennas are a fixed distance apart. If the difference decreases below a threshold (e.g. is zero) then an anomaly may be present. |                      | X                    |               |
|                    | Med    | Stationary velocity monitor           | For stationary receivers the expected speed is zero. If the reported velocity is significantly non-zero then an anomaly may be present.  |                      | X                    |               |
|                    | Low    | Clock bias and clock rate consistency | Clock rate and clock bias have an integral/derivative relationship. Monitor for inconsistencies in this relationship.  |                      | X                    |               |
|                    | Low    | Clock rate monitor                    | Monitors for large changes in clock rate measurement that exceed expectations of the receiver's local oscillator   |                      | X                    |               |



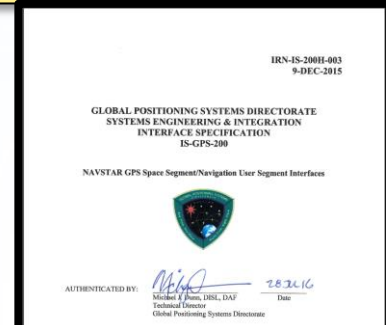
# Competent Receiver: Anti-Data Spoofing

- **Data validation to protect Rx from processing intentional or unintentional GPS navigation (NAV) data broadcast errors**
  - January 25, 2016 event
  - Prevent writing bad data to memory
- **Whitelist method to validate known good data**
  - Inspect values, ranges, and temporal/state behaviors
  - Use secure network-based data services if possible
- **Validation rules should account for GPS system operational behaviors to prevent false alarms**
  - Test against historical databases and live sky



GPS ICD IRN-IS-200H-003 (RFC 268 – Data Message Validation Parameters and Clarifications) 28 Jul 2016

Added valid value ranges within the bit field



**TABLE 20-VI. ALMANAC PARAMETERS**

| Parameter           | No. of Bits** | Scale Factor (LSB) | Valid Range*** | Units            |
|---------------------|---------------|--------------------|----------------|------------------|
| e                   | 16            | 2 <sup>-21</sup>   | 0.0 to 0.03    | dimensionless    |
| toa                 | 8             | 2 <sup>12</sup>    | 0 to 602,112   | seconds          |
| δ <sub>i</sub> **** | 16*           | 2 <sup>-19</sup>   |                | semi-circles     |
| Ω̇                  | 16*           | 2 <sup>-38</sup>   | -6.33E-07 to 0 | semi-circles/sec |
| √A                  | 24            | 2 <sup>-11</sup>   | 2530 to 8192   | √meters          |

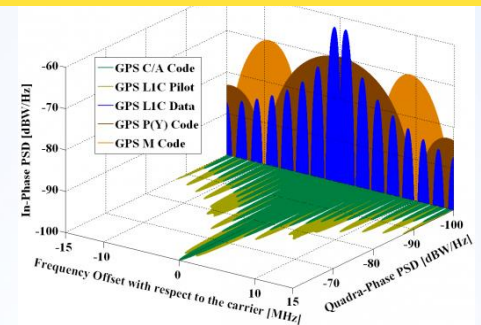
Ex: Limit range to LEO - HEO orbit heights.

[https://www.gps.gov/technical/icwg/IRN-IS-200H-001+002+003\\_rollup.pdf](https://www.gps.gov/technical/icwg/IRN-IS-200H-001+002+003_rollup.pdf)

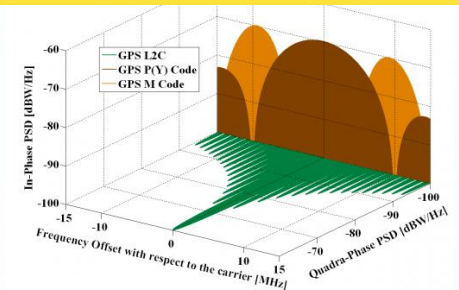
# Competent Receiver: Use Modernized GPS

- **New GPS civil signals increase resiliency by adding both frequency and signal diversity**
  - L2C (19 SVs), L5 (12 SVs) and L1C (GPSIII Launch)
- **Improved signal structure - increased processing gain and upgraded message format**
  - Data-less pilot channel for L1C
  - Modernized CNAV is packet-based messages providing forward error correction (FEC) whereas L1 C/A LNAV is a fixed frame structure with simple CRC
- **More GPS signals enhances cross checks to aid in preventing measurement and data spoofing**

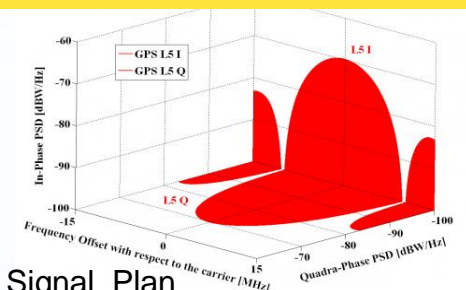
## GPS L1 (1575.42 MHz)



## GPS L2 (1227.60 MHz)



## GPS L5 (1176.45 MHz)

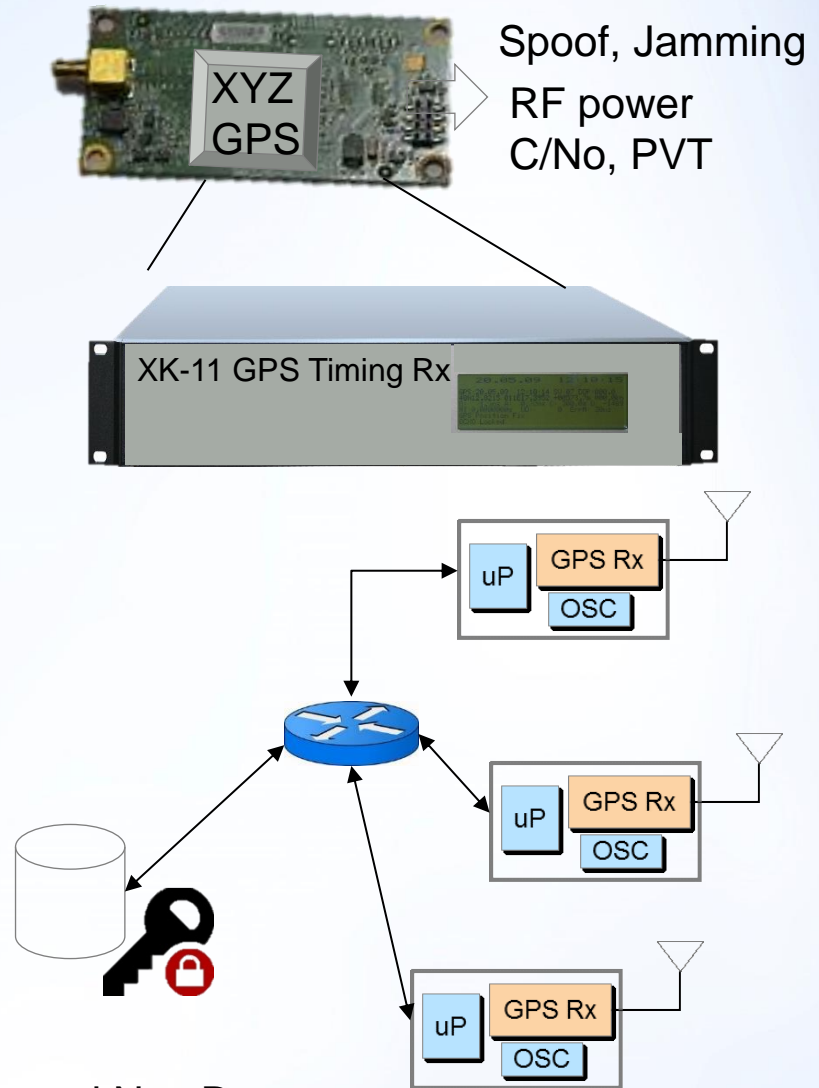


[http://www.navipedia.net/index.php/GPS\\_Signal\\_Plan](http://www.navipedia.net/index.php/GPS_Signal_Plan)



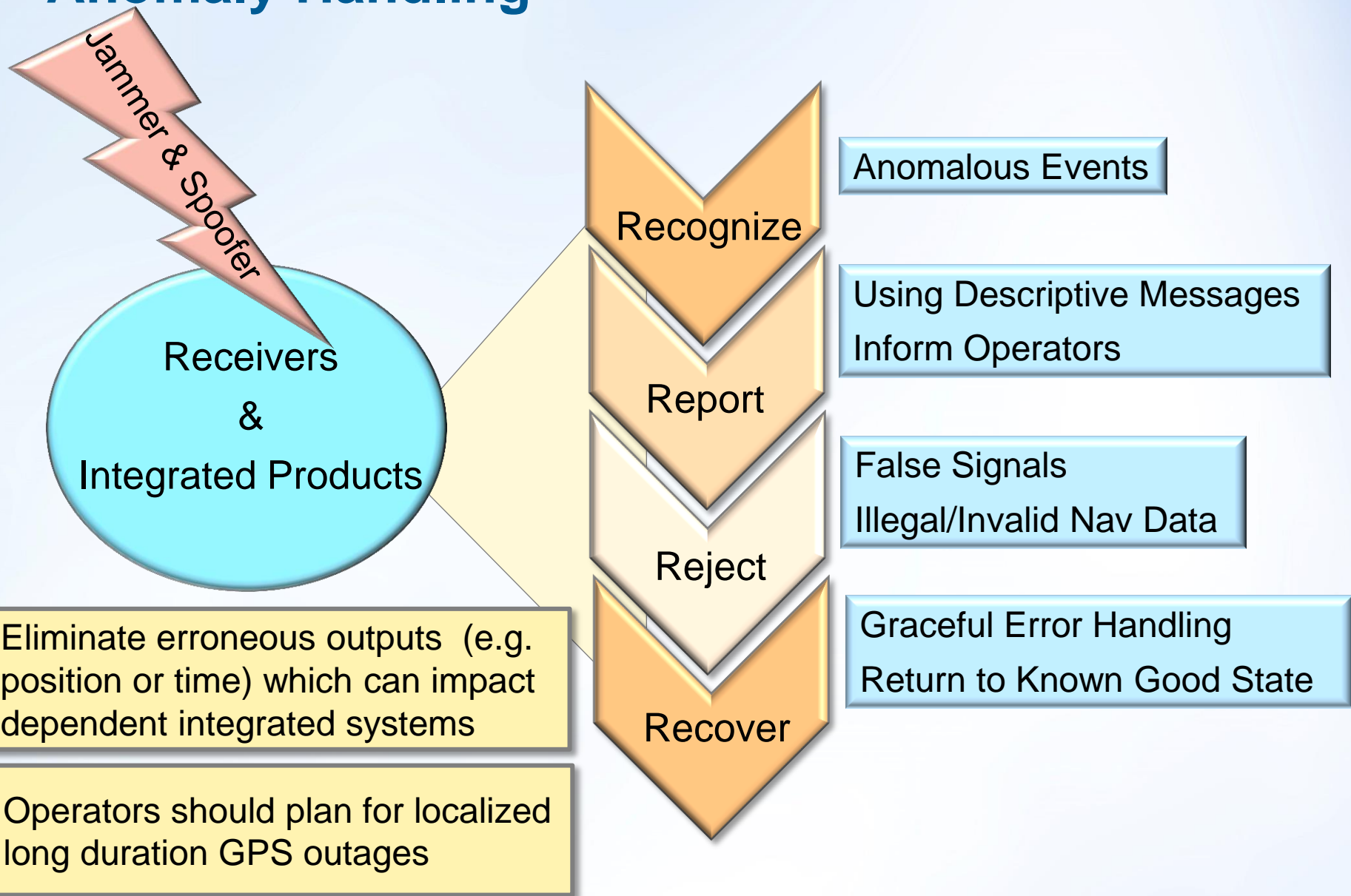
# Timing Receiver Product Integration

- **Timing receiver manufacturers should leverage OEM GPS Rx messages to develop detection and possibly mitigation capabilities**
  - Does it provide necessary observables for anomaly detection?
- **A capable GPS Rx should extend messages (or indicators) to measurement and data spoofing**
  - Enablers for alarms and holdover logic
- **Network capability should provide means to ingest known good navigation data and crosscheck voting**
- **Support for atomic clocks to meet stricter holdover requirements**



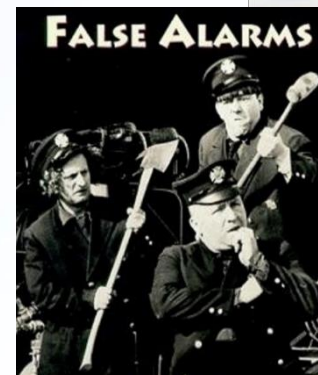
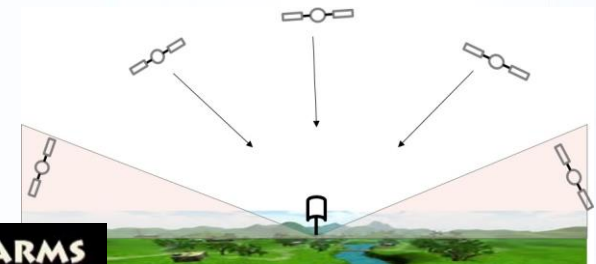
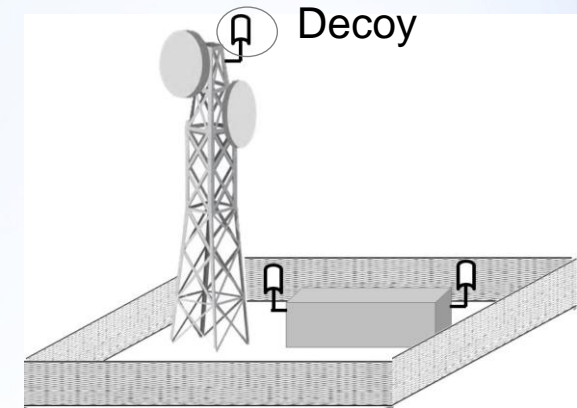
Trusted Nav Data

# Anomaly Handling



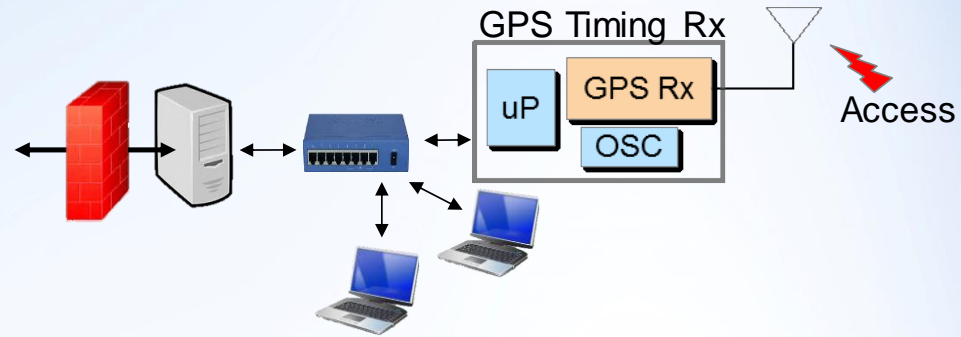
# Timing Receiver Installation and Operation

- **First, why do you need GPS? Is it for convenience?**
  - NTP, PTP, holdover, wide area synchronization
- **Antenna considerations**
  - Performance: Blocking, Multipath mitigation
  - Security: Decoy, obfuscation
- **Redundant GPS Receivers**
  - More antennas + receivers – Crosscheck
- **Receiver capabilities and configuration**
  - Set elevation mask for low satellites
  - Use self survey and position hold
  - Understand the TRAIM algorithm
- **Datalogging and Alarms**
  - Loss of GPS, position jump, etc
  - Dropouts can be a normal occurrence

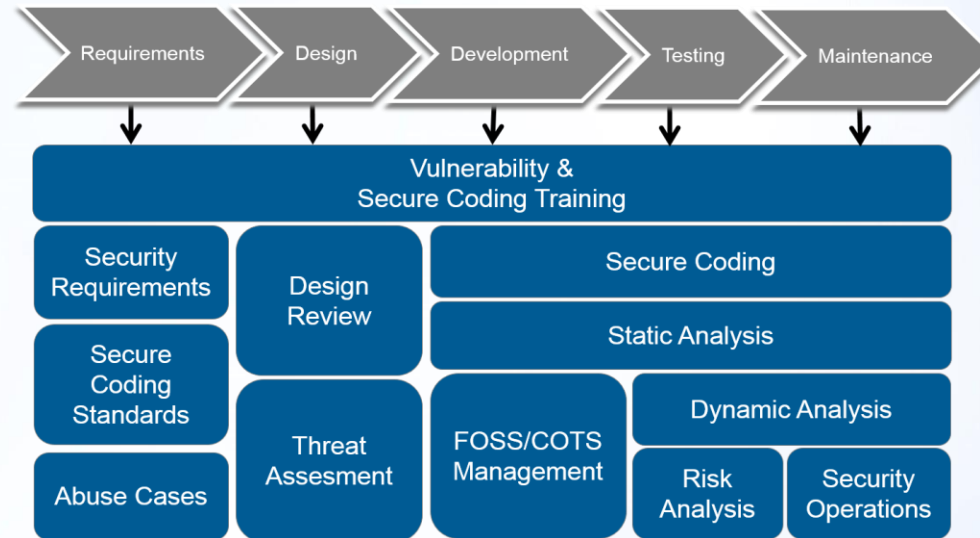


# Software Assurance

- GPS receivers are embedded computers that provide a wireless access point
- Product developers focus on functionality, secure coding is often left as an after thought
  - Reliance on COTS and open source SW with unknown supply chain and non-vetted origins
- Software assurance should be a standard part of the entire product life cycle including the embedded SW for the GPS Rx
  - Development processes with analysis tools
  - Interface testing: Fuzz and Penetration

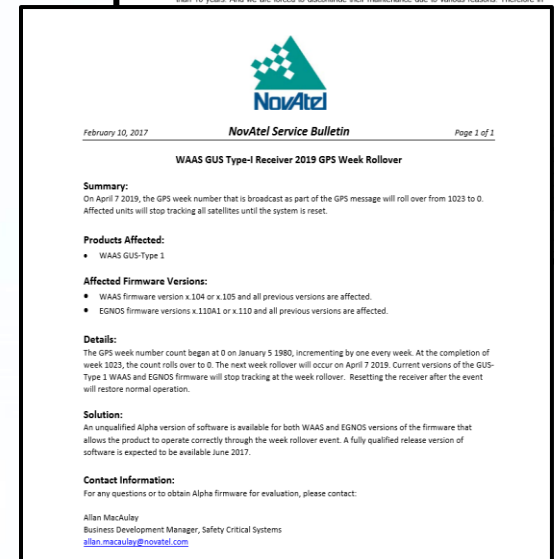
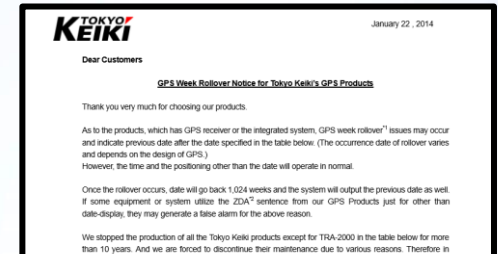


## Software Development Life Cycle (Model Agnostic): A Software Assurance Approach



# GPS Week Rollover – April 6, 2019

- GPS Week Number (WN) rolls to zero on April 6, 2019
- GPS WN field is 10 bits – every 1024 weeks it rolls to zero
- Receivers may not handle this rollover gracefully - causing Rx errors/failures and impacts to downstream systems
- Impacts many older receivers, less likely for newer receivers - however...
- “Trust but Verify” - consult your manufacturer for any related product warnings and software patches
- Conduct testing using GPS simulator





# Useful Reference Products

| Protection                       | Reference   | Available | Contact   |
|----------------------------------|---|-----------|---|
| Blocking Antenna                 | HSSEDI Total Horizon Antenna Reference Design             | Now       | MITRE TTO   |
| Anti-Measurement Spoof detection | HSSEDI PVT-based spoof detection algorithms               | Jan 2018  | MITRE TTO   |
| Anti-Data Spoofing               | IS-GPS-200H   | Now       | <a href="https://www.gps.gov/technical/icwg/IR-N-IS-200H-001+002+003_rollup.pdf">https://www.gps.gov/technical/icwg/IR-N-IS-200H-001+002+003_rollup.pdf</a> |
| Power Detection                  | HSSEDI Interference detection mitigation applique (GIDMA) | Now       | MITRE TTO   |
| Threat Environment recordings    | Recording from DHS GET-CI Sept 2017                       | Mar 2018  | Keith Connor, DHS S&T PNT   |

MITRE Technology Transfer Office (TTO):  
 Barry Costa: [bac@mitre.org](mailto:bac@mitre.org)  
 Poornima Deshpande: [poornima@mitre.org](mailto:poornima@mitre.org)

# Conclusion

- **GPS receivers can be made much less susceptible to jamming and spoofing**
- **Even with emerging threats, the GPS benefits still outweigh the risk given appropriate measures are taken**
  - Robust timing receivers and related protection devices are beginning to appear on the market
- **Determine if your system requires GPS for accuracy and/or system synchronization**
  - Don't unintentionally introduce a potential access vulnerability
- **If using GPS, understand your system dependences - what happens if GPS drops out? Provides a bad output e.g. time/date? How long can you operate without it?**
- **Accept that the threat is not going away - use industry best practices for the design, installation and operation of GPS-based timing sources**